111TH CONGRESS 1ST SESSION

S. 2869

To increase loan limits for small business concerns, to provide for low interest refinancing for small business concerns, and for other purposes.

IN THE SENATE OF THE UNITED STATES

DECEMBER 10, 2009

Ms. Landrieu (for herself and Ms. Snowe) introduced the following bill; which was read twice and referred to the Committee on Small Business and Entrepreneurship

A BILL

To increase loan limits for small business concerns, to provide for low interest refinancing for small business concerns, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Small Business Job
- 5 Creation and Access to Capital Act of 2009".

TITLE I—NEXT STEPS FOR MAIN STREET CREDIT AVAILABILITY

| 3 | SEC. 101. SECTION 7(a) BUSINESS LOANS. |
|----|---|
| 4 | (a) Amendment.—Section 7(a) of the Small Busi- |
| 5 | ness Act (15 U.S.C. 636(a)) is amended— |
| 6 | (1) in paragraph (2)(A)— |
| 7 | (A) in clause (i), by striking "75 percent" |
| 8 | and inserting "90 percent"; and |
| 9 | (B) in clause (ii), by striking "85 percent" |
| 10 | and inserting "90 percent"; and |
| 11 | (2) in paragraph (3)(A), by striking |
| 12 | "\$1,500,000 (or if the gross loan amount would ex- |
| 13 | ceed \$2,000,000" and inserting "\$4,500,000 (or if |
| 14 | the gross loan amount would exceed \$5,000,000". |
| 15 | (b) Prospective Repeal.—Effective January 1, |
| 16 | 2011, section 7(a) of the Small Business Act (15 U.S.C. |
| 17 | 636(a)) is amended— |
| 18 | (1) in paragraph (2)(A)— |
| 19 | (A) in clause (i), by striking "90 percent" |
| 20 | and inserting "75 percent"; and |
| 21 | (B) in clause (ii), by striking "90 percent" |
| 22 | and inserting "85 percent"; and |
| 23 | (2) in paragraph (3)(A), by striking |
| 24 | "\$4,500,000" and inserting "\$3,750,000". |

| 1 | SEC. 102. MAXIMUM LOAN AMOUNTS UNDER 504 PROGRAM. |
|----|--|
| 2 | Section 502(2)(A) of the Small Business Investment |
| 3 | Act of 1958 (15 U.S.C. 696(2)(A)) is amended— |
| 4 | (1) in clause (i), by striking "\$1,500,000" and |
| 5 | inserting "\$5,000,000"; |
| 6 | (2) in clause (ii), by striking "\$2,000,000" and |
| 7 | inserting "\$5,000,000"; |
| 8 | (3) in clause (iii), by striking "\$4,000,000" and |
| 9 | inserting "\$5,500,000"; |
| 10 | (4) in clause (iv), by striking "\$4,000,000" and |
| 11 | inserting "\$5,500,000"; and |
| 12 | (5) in clause (v), by striking "\$4,000,000" and |
| 13 | inserting "\$5,500,000". |
| 14 | SEC. 103. MAXIMUM LOAN LIMITS UNDER MICROLOAN PRO- |
| 15 | GRAM. |
| 16 | Section 7(m) of the Small Business Act (15 U.S.C. |
| 17 | 636(m)) is amended— |
| 18 | (1) in paragraph (1)(B)(iii), by striking |
| 19 | "\$35,000" and inserting "\$50,000"; |
| 20 | (2) in paragraph (3)— |
| 21 | (A) in subparagraph (C), by striking |
| 22 | "\$3,500,000" and inserting "\$5,000,000"; and |
| 23 | (B) in subparagraph (E), by striking |
| 24 | "\$35,000" each place that term appears and |
| 25 | inserting "\$50,000"; and |

| 1 | (3) in paragraph (11)(B), by striking |
|----|---|
| 2 | "\$35,000" and inserting "\$50,000". |
| 3 | SEC. 104. TEMPORARY FEE REDUCTIONS. |
| 4 | Section 501 of the American Recovery and Reinvest- |
| 5 | ment Act of 2009 (Public Law 111–5; 123 Stat. 151) is |
| 6 | amended by striking "September 30, 2010" each place |
| 7 | that term appears and inserting "December 31, 2010". |
| 8 | SEC. 105. NEW MARKETS VENTURE CAPITAL COMPANY IN- |
| 9 | VESTMENT LIMITATIONS. |
| 10 | Section 355 of the Small Business Investment Act |
| 11 | of 1958 (15 U.S.C. 689d) is amended by adding at the |
| 12 | end the following: |
| 13 | "(e) Investment Limitations.— |
| 14 | "(1) Definition.—In this subsection, the term |
| 15 | 'covered New Markets Venture Capital company' |
| 16 | means a New Markets Venture Capital company— |
| 17 | "(A) granted final approval by the Admin- |
| 18 | istrator under section 354(e) on or after March |
| 19 | 1, 2002; and |
| 20 | "(B) that has obtained a financing from |
| 21 | the Administrator. |
| 22 | "(2) Limitation.—Except to the extent ap- |
| 23 | proved by the Administrator, a covered New Markets |
| 24 | Venture Capital company may not acquire or issue |
| 25 | commitments for securities under this title for any |

| 1 | single enterprise in an aggregate amount equal to |
|----|--|
| 2 | more than 10 percent of the sum of— |
| 3 | "(A) the regulatory capital of the covered |
| 4 | New Markets Venture Capital company; and |
| 5 | "(B) the total amount of leverage pro- |
| 6 | jected in the participation agreement of the cov- |
| 7 | ered New Markets Venture Capital.". |
| 8 | SEC. 106. ALTERNATIVE SIZE STANDARDS. |
| 9 | Section 3(a) of the Small Business Act (15 U.S.C. |
| 10 | 632(a)) is amended by adding at the end the following: |
| 11 | "(5) ALTERNATIVE SIZE STANDARD.— |
| 12 | "(A) In General.—The Administrator shall |
| 13 | establish an alternative size standard for applicants |
| 14 | for business loans under section 7(a) and applicants |
| 15 | for development company loans under title V of the |
| 16 | Small Business Investment Act of 1958 (15 U.S.C. |
| 17 | 695 et seq.), that uses maximum tangible net worth |
| 18 | and average net income as an alternative to the use |
| 19 | of industry standards. |
| 20 | "(B) Interim rule.—Until the date on which |
| 21 | the alternative size standard established under sub- |
| 22 | paragraph (A) is in effect, an applicant for a busi- |
| 23 | ness loan under section 7(a) or an applicant for a |
| 24 | development company loan under title V of the |

- Small Business Investment Act of 1958 may be eligible for such a loan if—

 "(i) the maximum tangible net worth of
 the applicant is not more than \$15,000,000;
 and

 "(ii) the average net income after Federal
 income taxes (excluding any carry-over losses)
 of the applicant for the 2 full fiscal years before
- 11 SEC. 107. SALE OF 7(a) LOANS IN SECONDARY MARKET.

\$5,000,000.".

Section 5(g) of the Small Business Act (15 U.S.C.

the date of the application is not more than

- 13 634(g)) is amended by adding at the end the following:
- 14 "(6) If the amount of the guaranteed portion of any
- 15 loan under section 7(a) is more than \$500,000, the Ad-
- 16 ministrator shall, upon request of a pool assembler, divide
- 17 the loan guarantee into increments of \$500,000 and 1 in-
- 18 crement of any remaining amount less than \$500,000, in
- 19 order to permit the maximum amount of any loan in a
- 20 pool to be not more than \$500,000. Only 1 increment of
- 21 any loan guarantee divided under this paragraph may be
- 22 included in the same pool. Increments of loan guarantees
- 23 to different borrowers that are divided under this para-
- 24 graph may be included in the same pool.".

9

10

| 1 | SEC. 108. ONLINE LENDING PLATFORM. |
|----|---|
| 2 | It is the sense of Congress that the Administrator |
| 3 | of the Small Business Administration should establish a |
| 4 | website that— |
| 5 | (1) lists each lender that makes loans guaran- |
| 6 | teed by the Small Business Administration and pro- |
| 7 | vides information about the loan rates of each such |
| 8 | lender; and |
| 9 | (2) allows prospective borrowers to compare |
| 10 | rates on loans guaranteed by the Small Business |
| 11 | Administration. |
| 12 | TITLE II—SMALL BUSINESS |
| 13 | ACCESS TO CAPITAL |
| 14 | SEC. 202. LOW-INTEREST REFINANCING UNDER THE LOCAL |
| 15 | DEVELOPMENT BUSINESS LOAN PROGRAM. |
| 16 | (a) Refinancing.—Section 502(7) of the Small |
| 17 | Business Investment Act of 1958 (15 U.S.C. 696(7)) is |
| 18 | amended by adding at the end the following: |
| 19 | "(C) Refinancing not involving ex- |
| 20 | PANSIONS.— |
| 21 | "(i) Definitions.—In this subpara- |
| 22 | graph— |
| 23 | "(I) the term 'borrower' means a |
| 24 | small business concern that submits |
| | |

an application to a development com-

25

| 1 | pany for financing under this sub- |
|----|---------------------------------------|
| 2 | paragraph; |
| 3 | "(II) the term 'eligible fixed |
| 4 | asset' means tangible property relat- |
| 5 | ing to which the Administrator may |
| 6 | provide financing under this section; |
| 7 | and |
| 8 | "(III) the term 'qualified debt' |
| 9 | means indebtedness— |
| 10 | "(aa) that— |
| 11 | "(AA) was incurred not |
| 12 | less than 2 years before the |
| 13 | date of the application for |
| 14 | assistance under this sub- |
| 15 | paragraph; |
| 16 | "(BB) is a commercial |
| 17 | loan; |
| 18 | "(CC) is not subject to |
| 19 | a guarantee by a Federal |
| 20 | agency; |
| 21 | "(DD) the proceeds of |
| 22 | which were used to acquire |
| 23 | an eligible fixed asset: |

| 1 | "(EE) was incurred for |
|----|---|
| 2 | the benefit of the small busi- |
| 3 | ness concern; and |
| 4 | "(FF) is collateralized |
| 5 | by eligible fixed assets; and |
| 6 | "(bb) for which the borrower |
| 7 | has been current on all payments |
| 8 | for not less than 1 year before |
| 9 | the date of the application. |
| 10 | "(ii) Authority.—A project that |
| 11 | does not involve the expansion of a small |
| 12 | business concern may include the refi- |
| 13 | nancing of qualified debt if— |
| 14 | "(I) the amount of the financing |
| 15 | is not more than 80 percent of the |
| 16 | value of the collateral for the financ- |
| 17 | ing, except that, if the appraised value |
| 18 | of the eligible fixed assets serving as |
| 19 | collateral for the financing is less than |
| 20 | the amount equal to 125 percent of |
| 21 | the amount of the financing, the bor- |
| 22 | rower may provide additional cash or |
| 23 | other collateral to eliminate any defi- |
| 24 | ciency; |

| 1 | "(II) the borrower has been in |
|----|--|
| 2 | operation for all of the 2-year period |
| 3 | ending on the date of the loan; and |
| 4 | "(III) for a financing for which |
| 5 | the Administrator determines there |
| 6 | will be an additional cost attributable |
| 7 | to the refinancing of the qualified |
| 8 | debt, the borrower agrees to pay a fee |
| 9 | in an amount equal to the anticipated |
| 10 | additional cost. |
| 11 | "(iii) Financing for business ex- |
| 12 | PENSES.— |
| 13 | "(I) Financing for business |
| 14 | EXPENSES.—The Administrator may |
| 15 | provide financing to a borrower that |
| 16 | receives financing that includes a refi- |
| 17 | nancing of qualified debt under clause |
| 18 | (ii), in addition to the refinancing |
| 19 | under clause (ii), to be used solely for |
| 20 | the payment of business expenses. |
| 21 | "(II) APPLICATION FOR FINANC- |
| 22 | ING.—An application for financing |
| 23 | under subclause (I) shall include— |
| 24 | "(aa) a specific description |
| 25 | of the expenses for which the ad- |

| ditional financing is re | equested; |
|------------------------------|-----------|
| 2 and | |
| 3 "(bb) an itemization | n of the |
| 4 amount of each expense. | |
| 5 "(III) CONDITION ON | ADDI- |
| 6 TIONAL FINANCING.—A borro | wer may |
| 7 not use any part of the f | inancing |
| 8 under this clause for non- | business |
| 9 purposes. | |
| "(iv) Loans based on jobs | |
| 11 "(I) Job Creation and | RETEN- |
| 12 TION GOALS.— | |
| 13 "(aa) In genera | L.—The |
| Administrator may pro | ovide fi- |
| nancing under this subpa | aragraph |
| for a borrower that meets | s the job |
| creation goals under su | ubsection |
| (d) or (e) of section 501. | |
| 19 "(bb) Alternate . | JOB RE- |
| 20 TENTION GOAL.—The | Adminis- |
| trator may provide f | inancing |
| 22 under this subparagrap | oh to a |
| borrower that does not a | meet the |
| goals described in item (a | aa) in an |
| amount that is not more | than the |

| 1 | product obtained by multiplying |
|----|--------------------------------------|
| 2 | the number of employees of the |
| 3 | borrower by \$65,000. |
| 4 | "(II) Number of employees.— |
| 5 | For purposes of subclause (I), the |
| 6 | number of employees of a borrower is |
| 7 | equal to the sum of— |
| 8 | "(aa) the number of full- |
| 9 | time employees of the borrower |
| 10 | on the date on which the bor- |
| 11 | rower applies for a loan under |
| 12 | this subparagraph; and |
| 13 | "(bb) the product obtained |
| 14 | by multiplying— |
| 15 | "(AA) the number of |
| 16 | part-time employees of the |
| 17 | borrower on the date on |
| 18 | which the borrower applies |
| 19 | for a loan under this sub- |
| 20 | paragraph; by |
| 21 | "(BB) the quotient ob- |
| 22 | tained by dividing the aver- |
| 23 | age number of hours each |
| 24 | part time employee of the |

| 1 | borrower works each week |
|----|---|
| 2 | by 40. |
| 3 | "(v) Nondelegation.—Notwith- |
| 4 | standing section 508(e), the Administrator |
| 5 | may not permit a premier certified lender |
| 6 | to approve or disapprove an application for |
| 7 | assistance under this subparagraph. |
| 8 | "(vi) Total amount of loans.— |
| 9 | The Administrator may provide not more |
| 10 | than a total of \$4,000,000,000 of financ- |
| 11 | ing under this subparagraph for each fiscal |
| 12 | year.". |
| 13 | (b) Prospective Repeal.—Effective 2 years after |
| 14 | the date of enactment of this Act, section 502(7) of the |
| 15 | Small Business Investment Act of 1958 (15 U.S.C. |
| 16 | 696(7)) is amended by striking subparagraph (C). |
| 17 | (c) Technical Correction.—Section 502(2)(A)(i) |
| 18 | of the Small Business Investment Act of 1958 (15 U.S.C. |
| 19 | 696(2)(A)(i)) is amended by striking "subparagraph (B) |
| 20 | or (C)" and inserting "clause (ii), (iii), (iv), or (v)". |

 \bigcirc